

Message Text

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ACTION EUR-25

INFO OCT-01 NEA-10 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 TRSE-00 SAJ-01 ACDA-19 DRC-01 IO-14 OIC-04

AEC-11 OMB-01 AECE-00 /164 W
----- 119458

P R 161755Z JAN 74
FM USMISSION NATO
TO SECSTATE WASHDC PRIORITY 3580
SECDEF WASHDC PRIORITY
INFO AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY OSLO
AMEMBASSY ROME
AMEMBASSY VIENNA
USNMR SHAPE
USDOCOSOUTH

S E C R E T SECTION 1 OF 2 USNATO 0216

E.O. 11652: GDS
TAGS: PARM, NATO
SUBJECT: MBFR: TEXT OF TURKISH PAPER ON MEASURES FOR THE FLANKS

VIENNA FOR USDEL MBFR

SUMMARY: AS TURKISH REP IN SPC NOTED JANUARY 14 (SEPTTEL), TUKISH PERMREP ERALP HAS CIRCULATED A PAPER PROPOSING THAT THE ALLIES REACH AN EARLY DETERMINATION ON MEASURE FOR THE FLANKS. WHILE NOT RULING OUT OTHER POSSIBLE MEASURES, HE SUGGESTS THAT THE ALLIES PUT FORWARD IN VIENNA THE MEASURE MENTIONED IN SUBPARA (I) OF PARA 30, C-M(73)83: "PROVISIONS FOR THE DISBANDMENT OF SOVIET WITHDRAWN FORCES WITHOUT REPLACEMENT FROM THE SOVIET STRATEGIC RESERVE."

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ERALP'S PAPER ARGUES THAT THIS MEASURE NEED NOT LEAD TO A SIMILAR PROVISION FOR WITHDRAWN U.S. FORCES, SINCE THE ALLIES COULD ARGUE CONVINCINGLY THAT THE REPLOYMENT OF SOVIET WITHDRAWN FORCES COULD CONSTITUTE A THREAT TO NATO FLANK COUNTRIES ADJACENT TO THE USSR,

WHILE WITHDRAWN U.S. FORCES WOULD NOT BE ADJACENT TO WARSAW PACT
TERRITORIES. END SUMMARY.

BEGIN TEXT OF COVER NOTE:

YOU WILL RECALL MY REPEATED REFERENCE IN THE COUNCIL
TO THE PREOCCUPATION OF MY AUTHORITIES WITH THE EFFECT
OF A REDUCTIONS AGREEMENT ON THE SECURITY OF THE FLANKS, AND
SPECIALLY ON TUADP000

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FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 3581

SECDEF WASHDC PRIORITY

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY ROME

AMEMBASSY VIENNA

USNMR SHAPE

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S E C R E T SECTION 2 OF 2 USNATO 0216

I) DEFENCE EFFORTS OF THE WEST WOULD BE DIMINISHED

II) TIES WITHIN THE ALLIANCE WOULD BE LOOSENED;

III) IT WOULD PREPARE A MORE SUITABLE GROUND FOR THEM
TO SECURE ECONOMIC AND TECHNOLOGICAL ASSISTANCE
FROM THE WEST WHICH THEY NEED.

C) IT IS QUITE OBVIOUS THAT, ONCE THEY OBTAIN A MORE
SECURE POSITION IN CENTRAL EUROPE, THE SOVIETS WOULD
FEEL THEMSELVES MORE FREE IN THEIR ACTIVITIES IN THE
MIDDLE EAST AND MEDITERRANEAN. THEIR ATTITUDE DURING
THE RECENT MIDDLE EAST WAR HAS ONCE MORE PROVED THAT

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THEIR INTENTIONS TOWARDS THIS AREA ARE QUOTE BROAD IN SCOPE.

7. IN THIS CONTEXT IT IS HIGHLY PROBABLE THAT THE REDEPLOYMENT AREAS OF THE SOVIET WITHDRAWAL FORCES WOULD BE THOSE ADJACENT TO THE FLANKS AND ESPECIALLY TO THE SOUTHERN FLANK OF NATO. CONSEQUENTLY, REDUCTIONS THAT WOULD BE CARRIED OUT WITHOUT TAKING EFFECTIVE COLLATERAL MEASURES WHICH WOULD ALSO SAFEGUARD THE SECURITY OF THE FLANK COUNTRIES WILL ONLY CONSTITUTE AN OPERATION SHIFTING THE THREAT FROM ONE AREA OF THE ALLIANCE TO ANOTHER. THIS IS NOT A MATTER WHICH ONLY CONCERNS THE SECURITY OF THE FLANKS. THE POINT AT ISSUE IS THE CREATION OF EASIER AND MORE APPROPRIATE CONDITIONS FOR SOVIET STRATEGY WHICH WOULD ONLY CHANGE DIRECTION BUT WOULD REMAIN UNCHANGED AS TO ITS LONG RANGE OBJECTIVES. THIS CONCERNS THE ALLIANCE NOT ONLY FROM THE VIEWPOINT OF IMPLEMENTING THE PRINCIPLE OF UNDIMINISHED SECURITY BUT ALSO FROM THAT OF THE SECURITY OF CENTRAL EUROPE IN THE LONG RUN.

8. UNDER THE CIRCUMSTANCES, STUDIES REGARDING THE DETERMINATION OF THE FUTURE OF FORCES TO BE WITHDRAWN SHOULD TAKE INTO CONSIDERATION NOT ONLY CENTRAL EUROPE BUT ALSO THE FLANK AREAS WITH THE SAME PERSPICACITY. TO THIS END EFFECTIVE MEASURES OF EQUAL IMPORTANCE SHOULD BE ENVISAGED. TO AVOID USING DIFFERENT YARDSTICKS FOR THE SECURITY OF DIFFERENT AREAS OF THE ALLIANCE IS EQUALLY IMPORTANT BOTH FOR THE INDIVIDUAL SECURITIES OF ALLIED COUNTRIES AND FOR THE OVERALL SECURITY OF THE ALLIANCE. TO NEGLECT THE MEASURES THAT ARE DEEMED NECESSARY FOR THE SECURITY OF THE MEMBER COUNTRIES ON THE HYPOTHESIS THAT THESE MAY ENCOUNTER THE REACTION OF THE OTHER SIDE WOULD BE INCOMPATIBLE WITH ALL THE MAIN PRINCIPLES LAID DOWN IN THE ALLIANCE FOR MBFR PURPOSES.

9. WE BELIEVE THAT THE MOST SUITABLE MEASURE FOR THE SECURITY OF THE FLANK COUNTRIES, AND CONSEQUENTLY FOR THAT OF THE ALLIANCE, IS THE MEASURE WHICH IS FORESEEN AT THE ALINEA 1 OF ARTICLE 30 OF C-M(73)83(FINAL). IT WOULD NOT BE TOO DIFFICULT TO JUSTIFY SUCH A DEMAND. THE OBJECTION THAT THIS MEASURE IS AIMED AT OBTAINING A UNILATERAL ADVANTAGE WOULD NOT BE VALID. IN FACT:

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A) IT IS EVIDENT THAT THE REDEPLOYMENT OF SOVIET WITHDRAWN FORCES IN SOVIET OR OTHER WP TERRITORIES ADJACENT TO NATO'S MEMBER COUNTRIES WOULD CONSTITUTE AN INCREASE IN THE THREAT TO THE LATTER.

B) ON THE OTHER HAND, THE REDEPLOYMENT AREAS OF U.S. WITHDRAWAL FORCES ARE ADJACENT NEITHER TO THE SOVIETS NOT TO THE OTHER WP COUNTRIES. CONSEQUENTLY, DESPITE OF THE FACT THAT SOVIET WITHDRAWAL FORCES, IF REDEPLOYED IN THE AREAS ADJACENT TO THE FRONTIERS OF NATO COUNTRIES WOULD CONSTITUTE AN INCREASE IN THE THREAT TO THESE COUNTRIES IT IS INCONCEIVABLE THAT US WITHDRAWAL FORCES REDEPLOYED IN THE US WOULD CREATE A SIMILAR INCREASE IN THE THREAT TO WP COUNTRIES. IT IS THEN LOGICALLY IMPOSSIBLE TO ESTABLISH ANY LINK FROM THE POINT OF VIEW OF THE INCREASE OF THREAT BETWEEN THE EFFECTS OF REDEPLOYMENTS OF US AND SOVIET WITHDRAWAL FORCES AND SUBSEQUENTLY TO SEEK SIMILARITY ON THE COLLATERAL MEASURES APPLICABLE TO THESE FORCES.

C) IT IS ALWAYS POSSIBLE TO ARGUE AND PROVE THAT SOVIET RESISTANCE AGAINST THE APPLICATION OF AN EFFECTIVE MEASURE ON THE SOVIET WITHDRAWN FORCES WOULD BE IN CONTRADICTION WITH THE PRINCIPLE OF UNDIMINISHED SECURITY THEY HAVE THEMSELVES PUT FORWARD IN THEIR PROPOSALS.

10. THE FOREGOING MEASURE IS THE MOST EFFECTIVE ONE WHICH IS CONCEIVABLE UNDER THE PRESENT CIRCUMSTANCES. HOWEVER, OTHER SUGGESTIONS WHICH WOULD BE EQUALLY EFFECTIVE TO THIS END COULD BE CONSIDERED. THE MAIN OBJECTIVE IS TO WORK OUT AN ARRANGEMENT WHICH WOULD ELIMINATE IN AN EFFECTIVE AND CATEGORICAL MANNER THE INCREASE OF THE THREAT WHICH IS CERTAIN TO ARISE IF SUCH AN ARRANGEMENT IS NOT ESTABLISHED.

11. THE TURKISH GOVERNMENT ATTACHES GREAT IMPORTANCE TO AN URGENT STUDY AND TO AN EARLY DETERMINATION OF A COMMON ALLIED POSITION ON THIS SUBJECT FOR ITS OWN SECURITY AS WELL AS FOR THE SECURITY OF THE ALLIANCE.

END TEXT.

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<< END OF DOCUMENT >>

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TAGS: PARM, NATO
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SECDEF INFO ANKARA
ATHENS
BONN
LONDON
MOSCOW
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ROME
VIENNA
USNMR SHAPE
USDOCOSOUTH

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